Senate



General Assembly

File No. 374

February Session, 2014

Senate Bill No. 185

Senate, April 7, 2014

The Committee on Insurance and Real Estate reported through SEN. CRISCO of the 17th Dist., Chairperson of the Committee on the part of the Senate, that the bill ought to pass.

AN ACT CONCERNING CHANGES TO THE STANDARD VALUATION AND NONFORFEITURE LAWS, AND THE USE OF THE NATIONAL ASSOCIATION OF INSURANCE COMMISSIONERS' VALUATION MANUAL.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 38a-78 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective from passage*):
- 3 (a) (1) (A) The provisions of this subdivision shall apply, unless
- 4 otherwise provided in title 38a, to policies and contracts issued prior to
- 5 the operative date of the Valuation Manual, as set forth in section 2 of
- 6 this act. As used in this section, "Valuation Manual" means the manual
- 7 of valuation instructions adopted by NAIC as set forth in section 2 of
- 8 this act and as amended from time to time.
- 9 (B) The commissioner shall annually value, or cause to be valued,
- 10 the reserve liabilities, hereinafter called reserves, for all outstanding
- 11 life insurance policies and annuity and pure endowment contracts of
- 12 every life insurance company doing business in this state except that in

the case of an alien company, the valuation shall be limited to its 13 14 United States business. [, and may certify the amount of any such 15 reserves, specifying the mortality table or tables, rate or rates of 16 interest, and methods, including net level premium method or other, 17 used in the calculation of such reserves.] In calculating such reserves, 18 [he] the commissioner may use group methods and approximate 19 averages for fractions of a year or otherwise. In lieu of the valuation of 20 the reserves [herein] required of any foreign or alien company, [he] the 21 commissioner may accept any valuation made, or caused to be made, 22 by the insurance [supervisory] <u>regulatory</u> official of any state or other 23 jurisdiction when such valuation complies with the minimum 24 standard [herein] provided [and if the official of such state or 25 jurisdiction accepts as sufficient and valid for all legal purposes the 26 certificate of valuation of the commissioner when such certificate states 27 the valuation to have been made in a specified manner according to 28 which the aggregate reserves would be at least as large as if they had 29 been computed in the manner prescribed by the law of that state or 30 jurisdiction] in subsection (d) of this section.

- (2) (A) The provisions of this subdivision shall apply to policies and contracts issued on or after the operative date of the Valuation Manual, as set forth in section 2 of this act. The provisions of this subdivision shall not apply to a society subject to section 38a-614, unless such society elects to use the standards pursuant to subdivision (9) of subsection (a) of section 38a-614.
- 37 (B) As used in this subdivision, subsections (c), (m) and (n) of this section and section 2 of this act:
- (i) "Accident and health insurance contract" means a policy or
 contract that incorporates morbidity risk and provides protection
 against economic loss resulting from accident, sickness or medical
 conditions as may be specified in the Valuation Manual;
- 43 (ii) "Appointed actuary" means a qualified actuary who is appointed 44 in accordance with the Valuation Manual to prepare the actuarial 45 opinion required under subsection (c) of this section;

46 (iii) "Company" means an entity that has written, issued or

- 47 <u>reinsured life insurance contracts, accident and health insurance</u>
- 48 contracts or deposit-type contracts (I) in this state and has at least one
- 49 such contract in force or on claim, or (II) in any state and holds a
- 50 certificate of authority to write life insurance contracts, accident and
- 51 health insurance contracts or deposit-type contracts in this state;
- 52 (iv) "Deposit-type contract" means a policy or contract that does not
- 53 <u>incorporate mortality or morbidity risk and as may be specified in the</u>
- 54 Valuation Manual and NAIC Accounting Practices and Procedures
- 55 Manual;
- 56 (v) "Life insurance contract" means a policy or contract that
- 57 incorporates mortality risk and as may be specified in the Valuation
- 58 <u>Manual. "Life insurance contract" includes annuity and pure</u>
- 59 endowment contracts;
- 60 (vi) "NAIC" means the National Association of Insurance
- 61 <u>Commissioners</u>;
- 62 (vii) "Policyholder behavior" means any action a policyholder,
- contract holder, certificate holder or any other person with the right to
- elect options may take under a policy or contract subject to this section.
- 65 "Policyholder behavior" includes, but is not limited to, lapse,
- 66 withdrawal, transfer, deposit, premium payment, loan, annuitization
- or benefit elections prescribed by the policy or contract, except that
- 68 "policyholder behavior" does not include events of mortality or
- 69 morbidity that result in benefits prescribed in their essential aspects by
- 70 the terms of the policy or contract;
- 71 (viii) "Principle-based valuation" means a reserve valuation that
- uses one or more methods or one or more assumptions determined by
- a company and is required to comply with subsection (c) of section 2 of
- 74 this act;
- 75 (ix) "Qualified actuary" means a member in good standing of the
- 76 American Academy of Actuaries who is qualified in accordance with

77 the standards of the American Academy of Actuaries to prepare and

- sign the actuarial opinion required under subsection (c) of this section
- 79 and who meets the requirements specified in the Valuation Manual;
- 80 (x) "Tail risk" means a risk that occurs where the frequency of low
- 81 probability events is greater than expected under a normal probability
- 82 distribution or where there are observed events of very significant size
- 83 <u>or magnitude.</u>

- 84 (C) The commissioner shall annually value, or cause to be valued,
- 85 the reserve liabilities, hereinafter called reserves, for all outstanding
- 86 <u>life insurance contracts, accident and health contracts and deposit-type</u>
- 87 <u>contracts of every company. In lieu of the valuation of the reserves</u>
- 88 required of any foreign or alien company, the commissioner may
- 89 accept a valuation made, or caused to be made, by the insurance
- 90 regulatory official of any state or other jurisdiction when such
- 91 valuation complies with the minimum standard provided in
- 92 <u>subsection (c) of section 2 of this act.</u>
- 93 (b) (1) The provisions of this subsection shall apply, unless
- 94 otherwise provided in title 38a, to opinions submitted by and
- 95 supporting memoranda prepared and provided by qualified actuaries
- 96 for policies and contracts issued prior to the operative date of the
- 97 Valuation Manual, as set forth in section 2 of this act.
- 98 [(1)] (2) Every life insurance company doing business in this state
- 99 shall annually submit the opinion of a qualified actuary as to whether
- the reserves and related actuarial items held in support of the policies
- 101 and contracts specified by the commissioner by [regulation]
- regulations adopted in accordance with the provisions of chapter 54 are computed appropriately, are based on assumptions [which] that
- 104 satisfy contractual provisions, are consistent with prior reported
- amounts and comply with applicable laws of this state. The
- 106 commissioner [by regulation] shall define by regulation the specifics of
- 107 [this] such opinion and add any other items [deemed to be] the
- 108 <u>commissioner deems</u> necessary to its scope. <u>For the purposes of this</u>
- 109 subsection and subsection (i) of this section, "qualified actuary" means

a member in good standing of the American Academy of Actuaries
who meets the requirements set forth in regulations adopted in
accordance with the provisions of chapter 54.

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- (3) (A) Every life insurance company shall also include in the opinion required under subdivision (2) of this subsection, unless exempted by regulations adopted in accordance with the provisions of chapter 54, an opinion of the same qualified actuary as to whether the reserves and related actuarial items held by the company in support of such policies and contracts, when considered in light of the assets held by the company with respect to the reserves and related actuarial items, including, but not limited to, the investment earnings on the assets and the considerations anticipated to be received and retained under such policies and contracts, make adequate provision for the company's obligations under such policies and contracts, including, but not limited to, the benefits under and expenses associated with such policies and contracts.
- (B) Every qualified actuary that provides an opinion under this subsection shall prepare and provide to the life insurance company a memorandum that supports such opinion. If a life insurance company fails to provide a supporting memorandum at the request of the commissioner or the commissioner determines that a supporting memorandum provided by a life insurance company fails to meet the standards prescribed by the commissioner or is otherwise unacceptable to the commissioner, the commissioner may engage the services by employment or by contract of a qualified actuary at such company's expense to review such opinion and the basis for such opinion and to prepare the supporting memorandum required under this subdivision. The commissioner shall adopt regulations, in accordance with the provisions of chapter 54, to specify (i) the form and substance of and standards for the supporting memorandum, and (ii) the time period for a life insurance company to provide a supporting memorandum after the commissioner has requested such memorandum.

(4) The commissioner may adopt regulations, in accordance with the provisions of chapter 54, to provide for a transition period for a life insurance company to establish any higher reserves that the qualified acteem necessary in order to render the opinion required under this subsection.

148 (5) Every opinion required under this subsection shall:

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- [(2) The opinion shall be] (A) Be submitted with the annual statement reflecting the valuation of such [reserve liabilities] reserves for each year ending on or after December 31, 1991; [.]
- [(3) The opinion shall apply] (B) Apply to all business in force including individual and group health insurance plans, in form and substance acceptable to the commissioner as specified by regulation; [.] and
- [(4) The opinion shall be] (C) Be based on standards adopted from time to time by the [actuarial standards board] Actuarial Standards
 Board and on such additional standards as the commissioner may [by regulation] prescribe by regulations adopted in accordance with the provisions of chapter 54.
- [(5)] (6) In the case of an opinion required to be submitted by a foreign or alien company, the commissioner may accept the opinion filed by that company with the insurance [supervisory] regulatory official of another state if the commissioner determines that the opinion reasonably meets the requirements applicable to a company domiciled in this state.
- [(6) For the purposes of this section, "qualified actuary" means a member in good standing of the American Academy of Actuaries who meets the requirements set forth in regulations the commissioner may prescribe.]
- 171 (7) Except in cases of fraud or wilful misconduct, the qualified 172 actuary shall not be liable for damages to any person, other than the 173 insurance company and the commissioner, for any act, error, omission,

decision or conduct with respect to the actuary's opinion.

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- [(8) Disciplinary action by the commissioner against the company or the qualified actuary shall be as defined in such regulations by the commissioner.
 - (9) A memorandum, in form and substance acceptable to the commissioner as specified by regulation, shall be prepared to support each actuarial opinion.
 - (10) If the insurance company fails to provide a supporting memorandum at the request of the commissioner within a period specified by regulation or the commissioner determines that the supporting memorandum provided by the insurance company fails to meet the standards prescribed by the regulations or is otherwise unacceptable to the commissioner, the commissioner may engage a qualified actuary at the expense of the company to review the opinion and the basis for the opinion and prepare such supporting memorandum as is required by the commissioner.
 - (11) Any memorandum in support of the opinion, and any other material provided by the company to the commissioner in connection therewith, shall be kept confidential by the commissioner and shall not be made public and shall not be subject to subpoena, other than for the purpose of defending an action seeking damages from any person by reason of any action required by this section or by regulations adopted under this section provided the memorandum or other material may otherwise be released by the commissioner (A) with the written consent of the company or (B) upon the request of the American Academy of Actuaries stating that the memorandum or other material is required for the purpose of professional disciplinary proceedings and setting forth procedures satisfactory to the commissioner for preserving the confidentiality of the memorandum or other material. Once any portion of the confidential memorandum is referred to by the company in its marketing or is referred to before any governmental agency other than a state insurance department or is released by the company to the news media, all portions of the confidential

207 memorandum shall no longer be confidential.

- 208 (12) Any regulation adopted by the commissioner under the 209 provisions of this subsection shall be adopted in accordance with the 210 provisions of chapter 54.
 - (c) (1) Every life insurance company, except as exempted by or pursuant to regulation, shall annually include in the opinion required by subdivision (1) of subsection (b) of this section, an opinion of the same qualified actuary as to whether the reserves and related actuarial items held in support of the policies and contracts specified by the commissioner by regulation, when considered in light of the assets held by the company with respect to the reserves and related actuarial items, including but not limited to the investment earnings on the assets and the considerations anticipated to be received and retained under the policies and contracts, make adequate provision for the company's obligations under the policies and contracts, including but not limited to the benefits under and expenses associated with the policies and contracts.
 - (2) The commissioner may provide by regulation for a transition period for establishing any higher reserves which the qualified actuary may deem necessary in order to render the opinion required by this section.]
 - (8) (A) Except as provided in subparagraphs (C) to (E), inclusive, of this subdivision, any memorandum submitted pursuant to subparagraph (B) of subdivision (3) of this subsection and all documents, materials or other information in the possession or control of the Insurance Department relating to such memorandum shall (i) be confidential by law and privileged, (ii) not be subject to disclosure under section 1-210, (iii) not be subject to subpoena, and (iv) not be subject to discovery or admissible in evidence in any civil action in this state. The commissioner may use such memorandum, documents, materials or other information in the furtherance of any regulatory or legal action brought as part of the commissioner's official duties.

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239 (B) Neither the commissioner nor any person who receives such 240 memorandum or documents, materials or other information relating to 241 such memorandum while acting under the authority of the 242 commissioner shall be permitted or required to testify in any civil action in this state concerning such memorandum, documents, 243 244 materials or other information.

245 (C) A supporting memorandum submitted pursuant to subparagraph (B) of subdivision (3) of this subsection and any documents, materials or other information in the possession or control of the Insurance Department relating to such memorandum may be subject to subpoena for the purpose of defending an action for 249 damages from the qualified actuary who prepared such memorandum by reason of an action required by this subsection or any regulations 252 adopted thereunder.

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- (D) The commissioner may release such memorandum or documents, materials or other information in the possession or control of the Insurance Department relating to such memorandum (i) with the written consent of the life insurance company, or (ii) to the American Academy of Actuaries upon request from said academy that such memorandum, documents, materials or other information are required for the purpose of professional disciplinary proceedings and such request sets forth procedures satisfactory to the commissioner for preserving the confidentiality of the memorandum and documents, materials or other information relating to such memorandum.
- (E) If any portion of such memorandum is (i) referred to by the life insurance company in such company's marketing, (ii) referred to by the life insurance company before a governmental agency other than a state insurance department, or (iii) released by such company to the news media, all portions of the memorandum shall no longer be confidential.
- 269 (9) To assist the commissioner in the performance of the 270 commissioner's duties, the commissioner may:

(A) Share documents, materials or other information, including documents, materials or other information deemed confidential and privileged pursuant to subdivision (8) of this subsection, with (i) other state and federal regulatory officials and international supervisory officials, (ii) the National Association of Insurance Commissioners and its affiliates and subsidiaries, and (iii) state, federal and international law enforcement officials, provided the recipient of any such documents, materials or other information agrees, in writing, to maintain the confidentiality and privileged status of any such documents, materials and other information;

- (B) Receive documents, materials or other information, including confidential and privileged documents, materials or other information, from (i) the National Association of Insurance Commissioners or its affiliates or subsidiaries, and (ii) regulatory and law enforcement officials of other states or jurisdictions. The commissioner shall maintain as confidential and privileged any documents, materials or other information received with notice or the understanding that such documents, materials or other information are confidential and privileged under the laws of the jurisdiction that is the source of the documents, materials or other information; and
- (C) Enter into written agreements governing the sharing and use of documents, materials and other information that are consistent with the provisions of this subdivision and subdivision (8) of this subsection.
- 295 (10) No waiver of any applicable privilege or claims of 296 confidentiality in any documents, materials or other information shall 297 occur as a result of disclosure to the commissioner or sharing 298 authorized under subdivision (9) of this subsection.
 - (c) (1) The provisions of this subsection shall apply to opinions submitted by and supporting memoranda prepared and provided by appointed actuaries for policies and contracts issued on or after the operative date of the Valuation Manual, as set forth in section 2 of this act. The provisions of this subsection shall not apply to a society

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304 <u>subject to section 38a-614, unless such society elects to use the</u> 305 <u>standards pursuant to subdivision (9) of subsection (a) of section 38a-</u> 306 <u>614.</u>

- 307 (2) Every company with outstanding life insurance contracts, 308 accident and health insurance contracts or deposit-type contracts in 309 this state shall annually submit the opinion of the appointed actuary as 310 to whether the reserves and related actuarial items held in support of 311 such policies and contracts are computed appropriately, are based on 312 assumptions that satisfy contractual provisions, are consistent with prior reported amounts and comply with applicable laws of this state. 313 314 The Valuation Manual shall prescribe the specifics of such opinion and 315 add any other items deemed to be necessary to its scope.
- 316 (3) (A) Every company with outstanding life insurance contracts, 317 accident and health insurance contracts or deposit-type contracts in this state shall also include in the opinion required under subdivision 318 319 (2) of this subsection, unless exempted by the Valuation Manual, an 320 opinion of the same appointed actuary as to whether the reserves and 321 related actuarial items held by the company in support of such policies 322 and contracts, when considered in light of the assets held by the 323 company with respect to the reserves and related actuarial items, 324 including, but not limited to, the investment earnings on the assets and the considerations anticipated to be received and retained under such 325 326 policies and contracts, make adequate provision for the company's 327 obligations under such policies and contracts, including, but not limited to, the benefits under and expenses associated with such 328 329 policies and contracts.
 - (B) Every appointed actuary that provides an opinion under this subsection shall prepare and provide to the company a memorandum that supports such opinion, in such form and substance as may be specified in the Valuation Manual and acceptable to the commissioner. If a company fails to provide a supporting memorandum at the request of the commissioner within the time period specified in the Valuation Manual or the commissioner determines that a supporting

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337	memorandum provided by a company fails to meet the standards
338	prescribed by the Valuation Manual or is otherwise unacceptable to
339	the commissioner, the commissioner may engage the services by
340	employment or by contract of a qualified actuary at such company's
341	expense to review such opinion and the basis for such opinion and to
342	prepare the supporting memorandum required under this subdivision.
343	(4) Every opinion required under this subsection shall:
344	(A) Be submitted with the annual statement reflecting the valuation
345	of such reserves for each year ending on or after December thirty-first
346	of the year of the operative date of the Valuation Manual;
347	(B) Apply to all policies and contracts subject to subparagraph (A)
348	of subdivision (3) of this subsection and any other actuarial liabilities
349	as may be specified in the Valuation Manual; and
350	(C) Be based on standards adopted from time to time by the
351	Actuarial Standards Board or its successor and on such additional
352	standards as may be prescribed in the Valuation Manual.
353	(5) In the case of an opinion required to be submitted by a foreign or
354	alien company, the commissioner may accept the opinion filed by that
355	company with the insurance regulatory official of another state if the
356	commissioner determines that the opinion reasonably meets the
357	requirements applicable to a company domiciled in this state.
358	(6) Except in cases of fraud or wilful misconduct, the appointed
359	actuary shall not be liable for damages to any person, other than the
360	company and the commissioner, for any act, error, omission, decision
361	or conduct with respect to the actuary's opinion.
362	(7) (A) For the purposes of this subdivision:
363	(i) "Confidential information" includes:
364	(I) A supporting memorandum submitted pursuant to
365	subparagraph (B) of subdivision (3) of this subsection or subparagraph

(B) of subdivision (3) of subsection (b) of this section and all workpapers, documents, materials, data and other information and copies thereof created, produced or obtained by or disclosed to the commissioner or any other person in connection with such memorandum;

- (II) Except as provided in subparagraph (B)(iii) of this subdivision, all workpapers, documents, materials, data and other information and copies thereof created, produced or obtained by or disclosed to the commissioner or any other person in the course of an examination under subparagraph (B) of subdivision (2) of subsection (c) of section 2 of this act;
- (III) All reports, workpapers, documents, materials, data and other information developed by a company in support of or in connection with the annual certification required under subparagraph (B) of subdivision (3) of subsection (m) of this section and all workpapers, documents, materials, data and other information and copies thereof created, produced or obtained by or disclosed to the commissioner or any other person in connection with such certification;
 - (IV) Any principle-based valuation report developed pursuant to subparagraph (C) of subdivision (3) of subsection (m) of this section and all workpapers, documents, materials, data and other information and copies thereof created, produced or obtained by or disclosed to the commissioner or any other person in connection with such report; and
 - (V) All workpapers, documents, materials, data and other information submitted pursuant to subsection (n) of this section and all workpapers, documents, materials, data and other information created or produced in connection with such submission, in each case that includes any potentially company-identifying or personally-identifiable information, that is obtained by or provided to the commissioner, and all workpapers, documents, materials, data and other information created, produced or obtained by or disclosed to the commissioner or any other person in connection with such submission.

398 <u>(ii) "NAIC" and "regulatory agency" include their employees,</u> 399 <u>agents, consultants and contractors.</u>

- (B) (i) Except as provided in subparagraphs (B)(iii) to (B)(vi), 400 401 inclusive, of this subdivision, a company's confidential information shall (I) be confidential by law and privileged, (II) not be subject to 402 403 disclosure under section 1-210, (III) not be subject to subpoena, and 404 (IV) not be subject to discovery or admissible in evidence in any civil 405 action in this state. The commissioner may use such confidential 406 information in the furtherance of any regulatory or legal action brought as part of the commissioner's official duties. 407
- 408 (ii) Neither the commissioner nor any person who receives
 409 confidential information while acting under the authority of the
 410 commissioner shall be permitted or required to testify in any civil
 411 action concerning such confidential information.
- 412 (iii) If an examination report or other materials prepared in connection with an examination under section 38a-14 or 38a-14a are 413 not held as confidential under said sections, an examination report 414 under subparagraph (B) of subdivision (2) of subsection (c) of section 2 415 416 of this act or workpapers, documents, materials, data and other 417 information and copies set forth in subparagraph (A)(i)(II) of this 418 subdivision shall not be confidential information to the same extent as 419 if such examination report under subparagraph (B) of subdivision (2) 420 of subsection (c) of section 2 of this act or workpapers, documents, 421 materials, data and other information and copies set forth in subparagraph (A)(i)(II) of this subdivision had been prepared under 422 423 section 38a-14 or 38a-14a.
 - (iv) Any confidential information specified in subparagraph (A)(i)(I) or (A)(i)(IV) of this subdivision in the possession or control of the Insurance Department may be subject to subpoena for the purpose of defending an action for damages from the appointed actuary who prepared such supporting memorandum or principle-based valuation report by reason of an action required by this section or any regulations adopted thereunder.

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431 (v) The commissioner may release any confidential information 432 specified in subparagraph (A)(i)(I) or (A)(i)(IV) of this subdivision in 433 the possession or control of the Insurance Department with the written 434 consent of the company.

- 435 (vi) If any portion of a supporting memorandum submitted pursuant to subparagraph (B) of subdivision (3) of this subsection or a 436 437 principle-based valuation report filed pursuant to subparagraph (C) of 438 subdivision (3) of subsection (m) of this section is (I) referred to by the 439 company in such company's marketing, (II) referred to by the company before a governmental agency other than a state insurance department, 440 441 (III) publicly volunteered by such company, or (IV) released by such company to the news media, all portions of the memorandum or 442 report shall no longer be confidential. 443
- 444 <u>(C) To assist the commissioner in the performance of the</u> 445 <u>commissioner's duties, the commissioner may:</u>
- 446 (i) Share confidential information with (I) other state, federal and international regulatory agencies, (II) NAIC and its affiliates and 447 448 subsidiaries, and (III) in the case of confidential information specified 449 in subparagraphs (A)(i)(I) and (A)(i)(IV) of this subdivision, the 450 Actuarial Board for Counseling and Discipline or its successor upon 451 request from said board that such confidential information is required 452 for the purpose of professional disciplinary proceedings, and state, 453 federal and international law enforcement officials. The recipient of any such confidential information shared pursuant to this 454 subparagraph shall agree, in writing, and shall have the legal authority 455 456 to agree, to maintain the confidentiality and privileged status of any 457 such confidential information in the same manner and to the same 458 extent as required for the commissioner;
 - (ii) Receive workpapers, documents, materials, data and other information, including confidential and privileged workpapers, documents, materials, data and other information, from (I) NAIC or its affiliates or subsidiaries, (II) the Actuarial Board for Counseling and Discipline or its successor, and (III) regulatory and law enforcement

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officials of other states or jurisdictions. The commissioner shall

- 465 maintain as confidential and privileged any workpapers, documents,
- 466 materials, data or other information received with notice or the
- 467 <u>understanding that such workpapers, documents, materials, data or</u>
- 468 other information are confidential and privileged under the laws of the
- 469 jurisdiction that is the source of the workpapers, documents, materials,
- 470 data or other information; and
- 471 (iii) Enter into written agreements governing the sharing and use of
- 472 workpapers, documents, materials, data and other information, that
- are consistent with the provisions of this subdivision.
- 474 (D) No waiver of any applicable privilege or claims of
- 475 confidentiality in any confidential information shall occur as a result of
- 476 <u>disclosure to the commissioner or sharing authorized under</u>
- subparagraph (C) of this subdivision.
- 478 (E) A privilege established under the law of any state or jurisdiction
- 479 that is substantially similar to a privilege established under
- subparagraph (B) of this subdivision shall be available and enforced in
- any proceeding in, and in any court of, this state.
- 482 (d) (1) The provisions of this subsection shall apply, unless
- otherwise provided in title 38a, to policies and contracts issued prior to
- 484 the operative date of the Valuation Manual, as set forth in section 2 of
- 485 this act.
- 486 [(d)] (2) Except as otherwise provided in subsections (e), (f) and (l)
- of this section, the minimum standard for the valuation of all such
- 488 policies and contracts issued prior to the effective date specified in
- accordance with the provisions of subsection (h) of section 38-130e of
- 490 the general statutes, revision of 1958, revised to 1981, shall be that
- 491 provided by the laws in effect immediately prior to such date, except
- 492 that the minimum standard for the valuation of annuities and pure
- 493 endowments purchased prior to January 1, 1973, under group annuity
- 494 and pure endowment contracts shall be the 1971 Group Annuity
- 495 Mortality Table, or any modification of this table approved by the

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commissioner, and an interest rate of five per cent per annum. Except as otherwise provided in subsections (e), (f) and (l) of this section, the minimum standard for the valuation of all such policies and contracts issued on and after such effective date shall be the [commissioner's] commissioners' reserve valuation methods defined in subsections (g), (h) and (j) of this section, with four and one-half per cent interest [for all other such policies and contracts, and the following tables: [(1)] (A) For all ordinary policies of life insurance issued on the standard basis, excluding any disability and accidental death benefits in such policies, the Commissioners' 1958 Standard Ordinary Mortality Table for such policies issued prior to the compliance date established by subdivision (11) of subsection (e) of section 38a-439, as amended by this act, provided that for any category of such policies issued on female risks, all modified net premiums and present values referred to in this section may be calculated according to an age not more than six years younger than the actual age of the insured and for such policies issued on or after the compliance date established by subdivision (11) of subsection (e) of section 38a-439, [(A)] as amended by this act, (i) the Commissioners' 1980 Standard Ordinary Mortality Table, [or (B)] (ii) at the election of the company for any one or more specified plans of life insurance, the Commissioners' 1980 Standard Ordinary Mortality Table with ten-year select mortality factors, [or (C)] (iii) on or after January 1, 2005, until January 1, 2009, at the election of the company for any one or more specified plans of life insurance issued on or after January 1, 2004, on the basis of the Commissioners' 2001 Standard Ordinary Mortality Table, except that with respect to such plans issued before April 1, 2005, such mortality table shall be used solely for the basis of valuation and nonforfeiture and shall not be used to increase the previously agreed required premium, [or (D)] (iv) issued on or after January 1, 2009, the Commissioners' 2001 Standard Ordinary Mortality Table, or [(E)] (v) any ordinary mortality table, adopted after 1980 by the National Association of Insurance Commissioners, that is approved by regulations adopted by the commissioner in accordance with the provisions of chapter 54 for use in determining the minimum standard of valuation for such policies; [(2)] (B) for all industrial life

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insurance policies issued on the standard basis, excluding any disability and accidental death benefits in such policies, the Commissioners' 1961 Standard Industrial Mortality Table or any industrial mortality table, adopted after 1980 by the National Association of Insurance Commissioners, that is approved by regulations adopted by the commissioner in accordance with the provisions of chapter 54 for use in determining the minimum standard of valuation for such policies; [(3)] (C) for total and permanent disability benefits in or supplementary to ordinary policies or contracts, the tables of period 2 disablement rates and the 1930 to 1950 termination rates of the 1952 Disability Study of the Society of Actuaries, with due regard to the type of benefit or any tables of disablement rates and termination rates, adopted after 1980 by the National Association of Insurance Commissioners, that are approved by regulations adopted by the commissioner in accordance with the provisions of chapter 54 for use in determining the minimum standard of valuation for such policies. These tables shall, for active lives, be combined with a mortality table permitted for calculating the reserves for life insurance policies; [(4)] (D) for accidental death benefits in or supplementary to policies, the 1959 Accidental Death Benefits Table or any accidental death benefits table, adopted after 1980 by the National Association of Insurance Commissioners, that is approved by regulations adopted by the commissioner in accordance with the provisions of chapter 54 for use in determining the minimum standard of valuation for such policies. These tables shall be combined with a mortality table permitted for calculating the reserves for life insurance policies; and [(5)] (E) for group life insurance, life insurance issued on the substandard basis and other special benefits, such tables as may be approved by the commissioner.

(e) (1) The provisions of this subsection shall apply, unless otherwise provided in title 38a, to policies and contracts issued prior to the operative date of the Valuation Manual, as set forth in section 2 of this act.

[(e)] (2) Except as otherwise provided in subsection (f) of this

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section, the minimum standard for the valuation of all individual annuity and pure endowment contracts issued on or after the effective date as specified in accordance with the provisions of subsection (h) of section 38-130e of the general statutes, revision of 1958, revised to 1981, and for all annuities and pure endowments purchased on or after such effective date under group annuity and pure endowment contracts, shall be the [commissioners] commissioners' reserve valuation methods defined in subsections (g) and (h) of this section and the following tables and interest rates: [(1)] (A) For individual single premium immediate annuity contracts issued on or after such effective date, excluding any disability and accidental death benefits in such contracts, the 1971 Individual Annuity Mortality Table or any individual annuity mortality table, adopted after 1980 by the National Association of Insurance Commissioners, that is approved by regulations adopted by the commissioner in accordance with the provisions of chapter 54 for use in determining the minimum standard of valuation for such contracts, or any modification of these tables approved by the commissioner, and seven and one-half per cent interest; [(2)] (B) for individual annuity and pure endowment contracts issued on or after such effective date, other than single premium immediate annuity contracts, excluding any disability and accidental death benefits in such contracts, the 1971 Individual Annuity Mortality Table or any individual annuity mortality table, adopted after 1980 by the National Association of Insurance Commissioners, that is approved by regulations adopted by the commissioner in accordance with the provisions of chapter 54 for use in determining the minimum standard of valuation for such contract, or any modification of these tables approved by the commissioner, and five and one-half per cent interest for single premium deferred annuity and pure endowment contracts and four and one-half per cent interest for all other such annuity and pure endowment contracts; [(3)] (C) for all annuities and pure endowments purchased on or after such effective date under group annuity and pure endowment contracts, excluding any disability and accidental death benefits purchased under such contracts, the 1971 Group Annuity Mortality Table or any group

annuity mortality table, adopted after 1980 by the National Association of Insurance Commissioners, that is approved by regulations adopted by the commissioner in accordance with the provisions of chapter 54 for use in determining the minimum standard of valuation for such annuities and pure endowments, or any modification of these tables approved by the commissioner, and seven and one-half per cent interest.

- (f) (1) The provisions of this subsection shall apply, unless otherwise provided in title 38a, to policies and contracts issued prior to the operative date of the Valuation Manual, as set forth in section 2 of this act.
- 611 [(f) (1)] (2) The interest rates used in determining the minimum 612 standard for the valuation of [(A) all life] the following shall be the 613 calendar year statutory valuation interest rates as defined in this subsection: (A) Life insurance policies issued in a particular calendar 614 615 year, on or after the compliance date established by subdivision (11) of 616 subsection (e) of section 38a-439, [(B) all] as amended by this act; (B) 617 individual annuity and pure endowment contracts issued in a 618 particular calendar year on or after January 1, 1982; [, (C) all] (C) 619 annuities and pure endowments purchased in a particular calendar 620 year on or after January 1, 1982, under group annuity and pure 621 endowment contracts; [,] and (D) the net increase, if any, in a particular 622 calendar year after January 1, 1982, in amounts held under guaranteed 623 interest contracts. [shall be the calendar year statutory valuation 624 interest rates as defined in this subsection;]
 - [(2)] (3) The calendar year statutory valuation interest rates, I, shall be determined as follows and the results rounded to the nearest one-quarter of one per cent:
 - (A) For life insurance,

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$$I = .03 + W (R_1 - .03) + \underline{W} (R_2 - .09);$$

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(B) For single premium immediate annuities and for annuity benefits involving life contingencies arising from other annuities with cash settlement options and from guaranteed interest contracts with cash settlement options,

T3 I = .03 + W(R - .03),T4 Where R_1 is the lesser of R and .09,
T5 R_2 is the greater of R and .09,
T6 R is the reference interest rate defined in subdivision [(4)]
T7 $\underline{(5)}$ of this subsection and
W is the weighting factor defined in subdivision [(3)]
T9 (4) of this subsection.

- (C) For other annuities with cash settlement options and guaranteed interest contracts with cash settlement options, valued on an issue year basis, except as stated in subparagraph (B) of this subdivision, the formula for life insurance stated in subparagraph (A) of this subdivision shall apply to annuities and guaranteed interest contracts with guarantee durations in excess of ten years and the formula for single premium immediate annuities stated in subparagraph (B) of this subdivision shall apply to annuities and guaranteed interest contracts with guarantee durations of ten years or less.
- (D) For other annuities with no cash settlement options and for guaranteed interest contracts with no cash settlement options, the formula for single premium immediate annuities stated in subparagraph (B) of this subdivision shall apply.
- (E) For other annuities with cash settlement options and guaranteed interest contracts with cash settlement options, valued on a change in fund basis, the formula for single premium immediate annuities stated in subparagraph (B) of this subdivision shall apply.
- (F) If the calendar year statutory valuation interest rate for any life insurance policies issued in any calendar year determined without reference to this subdivision differs from the corresponding actual rate

for similar policies issued in the immediately preceding calendar year by less than one-half of one per cent, the calendar year statutory valuation interest rate for such life insurance policies shall be equal to the corresponding actual rate for the immediately preceding calendar year. For purposes of applying the foregoing, the calendar year statutory valuation interest rate for life insurance policies issued in a calendar year shall be determined for 1980 using the reference interest rate defined for 1979 and shall be determined for each subsequent calendar year regardless of the compliance date established by subdivision (11) of subsection (e) of section 38a-439, as amended by this act;

[(3)] (4) The weighting factors referred to in the formulas stated in subdivision [(2)] (3) of this subsection are given in the following tables:

(A) Weighting Factors For Life Insurance:

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T10	Guarantee Duration	Weighting
T11	(Years)	Factors
T12	10 or less	.50
T13	More than 10, but not more than 20	.45
T14	More than 20	.35

- For life insurance, the guarantee duration is the maximum number of years the life insurance can remain in force on a basis guaranteed in the policy or under options to convert to plans of life insurance with premium rates or nonforfeiture values or both which are guaranteed in
- premium rates or nonforfeiture values or both which are guaranteed irthe original policy.
 - (B) Weighting factor for single premium immediate annuities and for annuity benefits involving life contingencies arising from other annuities with cash settlement options and guaranteed interest contracts with cash settlement options: .80
- (C) Weighting factors for other annuities and for guaranteed interest contracts, except as stated in subparagraph (B) of this subdivision, shall be as specified in [tables (i), (ii) and (iii)] the tables in

subparagraphs (C)(i), (C)(ii) and (C)(iii) of this subdivision according to the rules and definitions in [(iv), (v) and (vi)] subparagraphs (C)(iv), (C)(v) and (C)(vi) of this subdivision:

682 (i) For annuities and guaranteed interest contracts valued on an 683 issue year basis:

T15	Guarantee Duration	Weigh	Weighting Factor		
T16	(Years)	For 1	For Plan Type		
T17		A	В	C	
T18	5 or less	.80	.60	.50	
T19	More than 5, not more than 10	.75	.60	.50	
T20	More than 10, not more than 20	.65	.50	.45	
T21	More than 20	.45	.35	.35	

(ii) For annuities and guaranteed interest contracts valued on a change in fund basis, the factors shown in [(i)] <u>subparagraph (C)(i) of this subdivision</u> increased by:

T22	Plan Type		
T23	A	В	C
T24	.15	.25	.05

(iii) For annuities and guaranteed interest contracts valued on an issue year basis, other than those with no cash settlement options, that do not guarantee interest on considerations received more than one year after issue or purchase and for annuities and guaranteed interest contracts valued on a change in fund basis [which] that do not guarantee interest rates on considerations received more than twelve months beyond the valuation date, the factors shown in [(i)] subparagraph (C)(i) of this subdivision or derived in [(ii)] subparagraph (C)(ii) of this subdivision increased by:

T25	P1	Plan Type		
T26	A	В	C	
T27	.05	.05	.05	

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(iv) For other annuities with cash settlement options and guaranteed interest contracts with cash settlement options, the guarantee duration is the number of years for which the contract guarantees interest rates in excess of the calendar year statutory valuation interest rate for life insurance policies with guarantee duration in excess of twenty years. For other annuities with no cash settlement options and for guaranteed interest contracts with no cash settlement options, the guarantee duration is the number of years from the date of issue or date of purchase to the date annuity benefits are scheduled to commence.

- (v) Plan type as used in the tables in this subparagraph [(C)] is defined as follows:
- a. Plan Type A: At any time policyholder may withdraw funds only:

 (1) With an adjustment to reflect changes in interest rates or asset values since receipt of the funds by the insurance company, or (2) without such adjustment but in installments over five years or more, or (3) as an immediate life annuity, or (4) no withdrawal permitted.
 - b. Plan Type B: Before expiration of the interest rate guarantee, policyholder may withdraw funds only: (1) With an adjustment to reflect changes in interest rates or asset values since receipt of the funds by the insurance company, or (2) without such adjustment but in installments over five years or more, or (3) no withdrawal permitted. At the end of the interest rate guarantee, funds may be withdrawn without such adjustment in a single sum or installments over less than five years.
 - c. Plan Type C: Policyholder may withdraw funds before expiration of interest rate guarantee in a single sum or installments over less than five years either: (1) Without adjustment to reflect changes in interest rates or asset values since receipt of the funds by the insurance company, or (2) subject only to a fixed surrender charge stipulated in the contract as a percentage of the fund.
- 726 (vi) A company may elect to value guaranteed interest contracts

with cash settlement options and annuities with cash settlement options on either an issue year basis or on a change in fund basis. Guaranteed interest contracts with no cash settlement options and other annuities with no cash settlement options [must] shall be valued on an issue year basis. As used in this subsection, an issue year basis of valuation refers to a valuation basis under which the interest rate used to determine the minimum valuation standard for the entire duration of the annuity or guaranteed interest contract is the calendar year valuation interest rate for the year of issue or year of purchase of the annuity or guaranteed interest contract. The change in fund basis of valuation refers to a valuation basis under which the interest rate used to determine the minimum valuation standard applicable to each change in the fund held under the annuity or guaranteed interest contract is the calendar year valuation interest rate for the year of the change in fund;

[(4)] (5) The reference interest rate referred to in subdivision [(2)] (3) of this subsection shall be defined as follows: [a.] (A) For all life insurance, the lesser of the average over a period of thirty-six months and the average over a period of twelve months, ending on June thirtieth of the calendar year next preceding the year of issue, of [Moody's Corporate Bond Yield Average-Monthly Average Corporates] the monthly average of the composite yield on seasoned corporate bonds, as published by Moody's Investors Service, Inc.; [b.] (B) for single premium immediate annuities and for annuity benefits involving life contingencies arising from other annuities with cash settlement options and guaranteed interest contracts with cash settlement options, the average over a period of twelve months, ending on June thirtieth of the calendar year of issue or year of purchase of [Moody's Corporate Bond Yield Average-Monthly Average Corporates] the monthly average of the composite yield on seasoned corporate bonds, as published by Moody's Investors Service, Inc.; [c.] (C) for other annuities with cash settlement options and guaranteed interest contracts with cash settlement options, valued on a year of issue basis, except as stated in [b. above] subparagraph (B) of this subdivision, with guarantee duration in excess of ten years, the lesser

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of the average over a period of thirty-six months and the average over a period of twelve months, ending on June thirtieth of the calendar year of issue or purchase of [Moody's Corporate Bond Yield Average-Monthly Average Corporates] the monthly average of the composite <u>yield on seasoned corporate bonds</u>, as published by Moody's Investors Service, Inc.; [d.] (D) for other annuities with cash settlement options and guaranteed interest contracts with cash settlement options, valued on a year of issue basis, except as stated in [b. above] subparagraph (B) of this subdivision, with guarantee duration of ten years or less, the average over a period of twelve months, ending on June thirtieth of the calendar year of issue or purchase, of [Moody's Corporate Bond Yield Average-Monthly Average Corporates] the monthly average of the composite yield on seasoned corporate bonds, as published by Moody's Investors Service, Inc.; [e.] (E) for other annuities with no cash settlement options and for guaranteed interest contracts with no cash settlement options, the average over a period of twelve months, ending on June thirtieth of the calendar year of issue or purchase, of [Moody's Corporate Bond Yield Average-Monthly Average Corporates] the monthly average of the composite yield on seasoned corporate bonds, as published by Moody's Investors Service, Inc.; [f.] (F) for other annuities with cash settlement options and guaranteed interest contracts with cash settlement options, valued on a change in fund basis, except as stated in [b. above] subparagraph (B) of this subdivision, the average over a period of twelve months, ending on June thirtieth of the calendar year of the change in the fund, of [Moody's Corporate Bond Yield Average-Monthly Average Corporates the monthly average of the composite yield on seasoned corporate bonds, as published by Moody's Investors Service, Inc.

[(5)] (6) In the event that [Moody's Corporate Bond Yield Average-Monthly Average Corporates] the monthly average of the composite yield on seasoned corporate bonds is no longer published by Moody's Investors Service, Inc., or in the event that the National Association of Insurance Commissioners determines that [Moody's Corporate Bond Yield Average-Monthly Average Corporates] the monthly average of the composite yield on seasoned corporate bonds as published by

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Moody's Investors Service, Inc. is no longer appropriate for the determination of the reference interest rate, an alternative method for determination of the reference interest rate, which is adopted by the National Association of Insurance Commissioners and approved by regulations adopted by the commissioner in accordance with the provisions of chapter 54, may be substituted.

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- (g) (1) The provisions of this subsection shall apply, unless otherwise provided in title 38a, to policies and contracts issued prior to the operative date of the Valuation Manual, as set forth in section 2 of this act.
- [(g)] (2) Except as otherwise provided in subsections (h), (j) and (l) this section, reserves according to the [commissioner's] commissioners' reserve valuation method, for the life insurance and endowment benefits of policies providing for a uniform amount of insurance and requiring the payment of uniform premiums shall be the excess, if any, of the present value, at the date of valuation, of such future guaranteed benefits provided for by such policies, over the then present value of any future modified net premiums therefor. The modified net premiums for any such policy shall be such uniform percentage of the respective contract premiums for such benefits that the present value, at the date of issue of the policy, of all such modified net premiums shall be equal to the sum of the then present value of such benefits provided for by the policy and the excess of [(1) over (2), as follows: (1)] subparagraph (A) of this subdivision over subparagraph (B) of this subdivision, as follows: (A) A net level annual premium equal to the present value, at the date of issue, of such benefits provided for after the first policy year, divided by the present value, at the date of issue, of an annuity of one per annum payable on the first and each subsequent anniversary of such policy on which a premium falls due; provided such net level annual premium shall not exceed the net level annual premium on the nineteen-year premium whole life plan for insurance of the same amount at an age one year higher than the age at issue of such policy; [, and (2)] and (B) a net one year term premium for such benefits provided for in the first policy

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year provided that for any life insurance policy issued on or after January 1, 1985, for which the contract premium in the first policy year exceeds that of the second year and for which no comparable additional benefit is provided in the first year for such excess and which provides an endowment benefit or a cash surrender value or a combination thereof in an amount greater than such excess premium, the reserve according to the [commissioners] commissioners' reserve valuation method as of any policy anniversary occurring on or before the assumed ending date defined herein as the first policy anniversary on which the sum of any endowment benefit and any cash surrender value then available is greater than such excess premium shall, except as otherwise provided in subsection (j) of this section, be the greater of the reserve as of such policy anniversary calculated as described in this subsection and the reserve as of such policy anniversary calculated as described in this subsection but with the value defined in [subdivision (1)] subparagraph (A) of this [subsection] subdivision being reduced by fifteen per cent of the amount of such excess first year premium, all present values of benefits and premiums being determined without reference to premiums or benefits provided for by the policy after the assumed ending date, the policy being assumed to mature on such date as an endowment, and the cash surrender value provided on such date being considered as an endowment benefit. In making the above comparison, the mortality and interest bases stated in subsections (e) and (f) of this section shall be used. Reserves according to the [commissioners] commissioners' reserve valuation method for: [(A)] (i) Life insurance policies providing for a varying amount of insurance or requiring the payment of varying premiums; [(B)] (ii) group annuity and pure endowment contracts purchased under a retirement plan or plan of deferred compensation, established or maintained by an employer, including a partnership or sole proprietorship, or by an employee organization, or by both, other than a plan providing individual retirement accounts or individual retirement annuities under Section 408 of the Internal Revenue Code, as now or hereafter amended; [(C)] (iii) disability and accidental death benefits in all policies and contracts; and [(D)] (iv) all other benefits, except life

insurance and endowment benefits in life insurance policies and benefits provided by all other annuity and pure endowment contracts, shall be calculated by a method consistent with the principles of this subsection.

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(h) This subsection shall apply, unless otherwise provided in title 38a, to all annuity and pure endowment contracts issued prior to the operative date of the Valuation Manual, as set forth in section 2 of this act, other than group annuity and pure endowment contracts purchased under a retirement plan or plan of deferred compensation, established or maintained by an employer, including a partnership or sole proprietorship, or by an employee organization, or by both, other than a plan providing individual retirement accounts or individual retirement annuities under Section 408 of the Internal Revenue Code, or hereafter amended. Reserves according to [commissioners] commissioners' annuity reserve method for benefits under annuity or pure endowment contracts, excluding any disability and accidental death benefits in such contracts, shall be the greatest of the respective excesses of the present values, at the date of valuation, of the future guaranteed benefits, including guaranteed nonforfeiture benefits, provided for by such contracts at the end of each respective contract year, over the present value, at the date of valuation, of any future future valuation considerations derived from considerations, required by the terms of such contract, that become payable prior to the end of such respective contract year. The future guaranteed benefits shall be determined by using the mortality table, if any, and the interest rate, or rates, specified in such contracts for determining guaranteed benefits. The valuation considerations are the portions of the respective gross considerations applied under the terms of such contracts to determine nonforfeiture values.

(i) (1) The provisions of this subsection shall apply, unless otherwise provided in title 38a, to policies and contracts issued prior to the operative date of the Valuation Manual, as set forth in section 2 of this act.

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[(i) (1)] (2) In no event shall a company's aggregate reserves for all life insurance policies, excluding disability and accidental death benefits, issued on or after the effective date as specified in accordance with the provisions of subsection (h) of section 38-130e of the general statutes, revision of 1958, revised to 1981, be less than the aggregate reserves calculated in accordance with the methods set forth in this subsection and subsections (f), (g) [, (i)] and (k) of this section, and the mortality table or tables and rate or rates of interest used in calculating nonforfeiture benefits for such policies. [;]

- [(2) in] (3) In no event shall the aggregate reserves for all policies, contracts and benefits be less than the aggregate reserves determined by the qualified actuary to be necessary to render the opinion required [by] <u>under subdivision (2) of subsection (b) of this section.</u> [;]
- [(3) reserves] (4) Reserves for any category of policies, contracts or benefits as established by the commissioner may be calculated, at the option of the company, according to any standards which produce greater aggregate reserves for such category than those calculated according to the minimum standard herein provided, but the rate or rates of interest used for policies and contracts, other than annuity and pure endowment contracts, shall not be [higher] greater than the corresponding rate or rates of interest used in calculating any nonforfeiture benefits provided for [therein;] in the policies or contracts.
- [(4) any] (5) Any such company which at any time shall have adopted any standard of valuation producing greater aggregate reserves than those calculated according to the minimum standard herein provided may, with the approval of the commissioner, adopt any lower standard of valuation, but not lower than the minimum herein provided; provided, for the purposes of this subsection, the holding of additional reserves previously determined by a qualified actuary to be necessary to render the opinion required [by] <u>under subdivision (2) of</u> subsection (b) of this section shall not be deemed to be the adoption of a higher standard of valuation.

(j) (1) The provisions of this subsection shall apply, unless otherwise provided in title 38a, to policies and contracts issued prior to the operative date of the Valuation Manual, as set forth in section 2 of this act.

[(i)] (2) If in any contract year the gross premium charged by any life insurance company on any policy or contract, in force as of or written after the effective date as specified in accordance with the provisions of subsection (h) of section 38-130e of the general statutes, revision of 1958, revised to 1981, is less than the valuation net premium for the policy or contract calculated by the method used in calculating the reserve thereon but using the most recent minimum valuation standards of mortality and rate of interest, the minimum reserve required for such policy or contract shall be the greater of either the reserve calculated according to the mortality table, rate of interest, and method actually used for such policy or contract, or the reserve calculated by the method actually used for such policy or contract but using the minimum standards of mortality and rate of interest in effect in the year that the policy or contract was issued and replacing the valuation net premium by the actual gross premium in each contract year for which the valuation net premium exceeds the actual gross premium. The minimum valuation standards of mortality and rate of interest referred to in this subsection are those standards stated in subsections (d) and (f) of this section. For any life insurance policy issued on or after January 1, 1985, for which the gross premium in the first policy year exceeds that of the second year and for which no comparable additional benefit is provided in the first year for such excess and which provides an endowment benefit or a cash surrender value or a combination thereof in an amount greater than such excess premium, the foregoing provisions of this subsection shall be applied as if the method actually used in calculating the reserve for such policy were the method described in subsection (g) of this section. The minimum reserve at each policy anniversary of such policy shall be the greater of the minimum reserve calculated in accordance with subsection (g) of this section and the minimum reserve calculated in accordance with this subsection.

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967 (k) (1) The provisions of this subsection shall apply, unless 968 otherwise provided in title 38a, to policies and contracts issued prior to 969 the operative date of the Valuation Manual, as set forth in section 2 of 970 this act.

- [(k)] (2) In the case of any plan of life insurance [which] that provides for future premium determination, the amounts of which are to be determined by the insurance company based on then estimates of future experience, or in the case of any plan of life insurance or annuity [which] that is of such nature that the minimum reserves cannot be determined by the methods described in subsections (g), (h) [,] and (j) of this section, the reserves [which] that are held under any such plan [must] shall be appropriate in relation to the benefits and the pattern of premiums for that plan, and be computed by a method [which] that is consistent with the principles of this standard valuation law, as determined by regulations adopted by the commissioner in accordance with the provisions of chapter 54.
- (l) The commissioner shall adopt regulations in accordance with the provisions of chapter 54 containing the minimum standards applicable to the valuation of health insurance plans <u>issued prior to the operative</u> date of the Valuation Manual, as set forth in section 2 of this act.
- (m) (1) The provisions of this subsection shall apply to policies and contracts issued on or after the operative date of the Valuation Manual, as set forth in section 2 of this act. The provisions of this subsection shall not apply to a society subject to section 38a-614, unless such society elects to use the standards pursuant to subdivision (9) of subsection (a) of section 38a-614.
- (2) For policies or contracts subject to a principle-based valuation as specified in the Valuation Manual, a company shall establish reserves using a principle-based valuation that:
- 996 (A) Quantifies the benefits, guarantees and funding associated with 997 such policies or contracts and their risks, at a level of conservatism that 998 reflects conditions that include unfavorable events that have a

reasonable probability of occurring during the lifetime of such policies or contracts. For policies or contracts with significant tail risk, the principle-based valuation shall reflect appropriately adverse conditions to quantify the tail risk;

- 1003 (B) Incorporates assumptions, risk analysis methods, financial models and management techniques that are consistent with, but not necessarily identical to, those utilized within the company's overall risk assessment process while recognizing potential differences in financial reporting structures and any prescribed assumptions or methods;
- 1009 (C) Incorporates assumptions derived in one of the following ways: 1010 (i) The assumption is prescribed in the Valuation Manual; or (ii) for an 1011 assumption not prescribed in the Valuation Manual, (I) the assumption 1012 is established utilizing the company's available experience, to the 1013 extent such experience is relevant and statistically credible, or (II) to 1014 the extent company data is not available, relevant or statistically 1015 credible, the assumption is established utilizing other relevant and 1016 statistically credible experience; and
- 1017 (D) Provides margins for uncertainty including adverse deviation 1018 and estimation error, such that the greater the uncertainty, the larger 1019 the margin and resulting reserves.
- 1020 (3) A company using principle-based valuation for one or more 1021 policies or contracts subject to subdivision (2) of subsection (a) of this 1022 section shall:
- 1023 (A) Establish procedures for corporate governance and oversight of 1024 the actuarial valuation function consistent with those described in the 1025 Valuation Manual;
- 1026 (B) Provide to the commissioner and such company's board of
 1027 directors an annual certification of the effectiveness of the internal
 1028 controls with respect to the principle-based valuation. Such controls
 1029 shall be designed to ensure that all material risks inherent in the

1030 <u>liabilities and associated assets subject to such valuation are included</u> 1031 <u>in the valuation and that such valuations are made in accordance with</u>

- the Valuation Manual. The certification shall be based on the internal
- controls in place as of the end of the preceding calendar year; and
- 1034 <u>(C) Develop and file with the commissioner upon request a</u> 1035 <u>principle-based valuation report that complies with standards</u> 1036 prescribed in the Valuation Manual.
- 1037 (4) A principle-based valuation may include a prescribed formulaic 1038 reserve component.
- (n) (1) The provisions of this subsection shall apply to policies and contracts issued on or after the operative date of the Valuation Manual, as set forth in section 2 of this act. The provisions of this subsection shall not apply to a society subject to section 38a-614, unless such society elects to use the standards pursuant to subdivision (9) of subsection (a) of section 38a-614.
- 1045 (2) A company shall submit mortality, morbidity, policyholder 1046 behavior or expense experience and other data as prescribed in the 1047 Valuation Manual.
- [(m)] (o) (1) The provisions of sections 38a-77 and 38a-433, as amended by this act, shall apply to policies issued by a company before the date of its election to comply with section 38-130e of the general statutes, revision of 1958, revised to 1981, or January 1, 1981, whichever occurred first.
- 1053 (2) The provisions of section 38-130e of the general statutes, revision of 1958, revised to 1981, shall apply to policies issued by a company on and after the date of such election or on and after January 1, 1981, whichever occurred first, and before October 1, 1981.
- Sec. 2. (NEW) (*Effective from passage*) (a) (1) The operative date of the Valuation Manual, as defined in subsection (a) of section 38a-78 of the general statutes, as amended by this act, shall be January first of the first calendar year following the first July first as of which all of the

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(A) The Valuation Manual has been adopted by NAIC, as defined in subsection (a) of section 38a-78 of the general statutes, as amended by this act, by an affirmative vote of at least forty-two NAIC members or three-quarters of NAIC members voting, whichever is greater;

- (B) The Standard Valuation Law, as amended by NAIC in 2009, or legislation including substantially similar terms and provisions has been enacted by states representing greater than seventy-five per cent of the direct written premiums as reported in the following annual statements submitted to NAIC for 2008: Life insurance, accident and health insurance, health insurance or fraternal annual statements; and
- 1072 (C) The Standard Valuation Law, as amended by NAIC in 2009, or 1073 legislation including substantially similar terms and provisions has 1074 been enacted by at least forty-two of the following fifty-five 1075 jurisdictions: The fifty states of the United States, the District of Columbia, the United States Virgin Islands, the Commonwealth of 1077 Puerto Rico, American Samoa and Guam.
 - (2) After all the events set forth in subdivision (1) of this subsection have occurred, the commissioner shall certify that all such events have occurred and notify companies of such certification and the effective date of the operation of the Valuation Manual.
- (b) (1) Unless a later effective date has been specified, a change to the Valuation Manual shall apply on January first of the first calendar year following the date as of which both of the following have occurred:
 - (A) The change to the Valuation Manual has been adopted by NAIC by an affirmative vote of at least three-quarters of NAIC members voting but not less than a majority of the total NAIC membership; and
 - (B) The change to the Valuation Manual has been adopted by NAIC members representing jurisdictions totaling greater than seventy-five per cent of the direct written premiums, as reported in the most recent

annual statements submitted to NAIC prior to the vote in subparagraph (A) of this subdivision, for the following: Life insurance, accident and health insurance, health insurance or fraternal annual statements.

- (2) After both events set forth in subdivision (1) of this subsection have occurred, the commissioner shall certify that both such events have occurred and notify companies of such certification, the change to the Valuation Manual and the effective date of such change.
- (c) (1) The Valuation Manual shall specify:

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- 1101 (A) The minimum valuation standards for policies or contracts 1102 subject to subparagraph (C) of subdivision (2) of subsection (a) of 1103 section 38a-78 of the general statutes, as amended by this act, as 1104 follows: (i) For life insurance contracts, other than annuity contracts, 1105 the commissioners' reserve valuation method, and (ii) for annuity 1106 contracts, the commissioners' annuity reserve valuation method. The 1107 Valuation Manual shall specify minimum reserves for all other policies 1108 or contracts subject to subparagraph (C) of subdivision (2) of 1109 subsection (a) of section 38a-78 of the general statutes, as amended by 1110 this act;
 - (B) The specific policies or contracts or types of policies or contracts subject to this section that are required to establish reserves using a principle-based valuation as set forth in subdivision (2) of subsection (m) of section 38a-78 of the general statutes, as amended by this act, and the minimum valuation standards consistent with such requirements;
 - (C) For policies or contracts subject to a principle-based valuation, (i) requirements for the format of reports submitted to the commissioner pursuant to subparagraph (C) of subdivision (3) of subsection (m) of section 38a-78 of the general statutes, as amended by this act, including the information deemed necessary to determine if the valuation is appropriate and in compliance with this section, (ii) the assumptions prescribed for risks over which the company does not

have significant control or influence, and (iii) the procedures for the corporate governance and oversight of the actuarial function and a process for appropriate waiver or modification of such procedures;

- (D) For policies or contracts not subject to a principle-based valuation, the minimum valuation standard, which shall (i) be consistent with the minimum valuation standard in effect prior to the operative date of the Valuation Manual, or (ii) develop reserves that quantify the benefits, guarantees and funding associated with the policies or contracts and their risks, at a level of conservatism that reflects conditions that include unfavorable events that have a reasonable probability of occurring;
- (E) Other requirements including, but not limited to, reserve methods, models for measuring risk, generation of economic scenarios, assumptions, margins, use of company experience, risk measurement, disclosures, certifications, reports, actuarial opinions and memoranda, transition rules and internal controls; and
 - (F) The data a company is required to submit under subdivision (5) of subsection (m) of section 38a-78 of the general statutes, as amended by this act, the form of such data and to whom such data shall be submitted and other information that may be required, including data analyses and reporting of such analyses.
 - (2) (A) In the absence of a specific valuation requirement or if a specific valuation requirement in the Valuation Manual is not, in the opinion of the commissioner, in compliance with this subsection or subsection (m) of section 38a-78 of the general statutes, as amended by this act, with respect to such requirement, the commissioner shall direct a company to comply with the minimum valuation standards prescribed by regulations adopted in accordance with the provisions of chapter 54 of the general statutes.
 - (B) The commissioner may engage the services by employment or by contract of a qualified actuary, at a company's expense, to perform an actuarial examination of the company and provide an opinion on

the appropriateness of any reserve assumption or method used by the company or to review and provide an opinion on the company's compliance with any requirement set forth in this subsection, subdivision (2) of subsection (a) of section 38a-78 of the general statutes, as amended by this act, or subsection (c), (m) or (n) of section 38a-78 of the general statutes, as amended by this act. The commissioner may rely on the opinion, regarding requirements set forth in this subsection, subdivision (2) of subsection (a) of section 38a-78 of the general statutes, as amended by this act, or subsection (c), (m) or (n) of section 38a-78 of the general statutes, as amended by this act, of a qualified actuary engaged by the insurance regulatory official of another state, district or territory of the United States.

- (C) The commissioner may require a company to change any assumption or method that the commissioner deems necessary to comply with the requirements of this subsection, subdivision (2) of subsection (a) of section 38a-78 of the general statutes, as amended by this act, or subsection (c), (m) or (n) of section 38a-78 of the general statutes, as amended by this act, or the Valuation Manual, and the company shall adjust its reserves as required by the commissioner.
- Sec. 3. Subsection (e) of section 38a-439 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (e) The provisions of this subsection shall apply to all policies issued on or after the compliance date established by subdivision (11) of this subsection. (1) Except as provided in subdivision (7) of this subsection, the adjusted premiums for any policy shall be calculated on an annual basis and shall be such uniform percentage of the respective premiums specified in the policy for each policy year, excluding amounts payable as extra premiums to cover impairments or special hazards and also excluding any uniform annual contract charge or policy fee specified in the policy in a statement of the method used in calculating the cash surrender values and paid-up nonforfeiture benefits, that the present value, at the date of issue of the policy, of all adjusted premiums shall

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be equal to the sum of: (A) The then present value of the future guaranteed benefits provided for by the policy; (B) one per cent of either the amount of insurance, if the insurance be uniform in amount, or the average amount of insurance at the beginning of each of the first ten policy years; and (C) one hundred twenty-five per cent of the nonforfeiture net level premium as hereinafter defined, provided that in applying the percentage specified in this subparagraph, no nonforfeiture net level premium shall be deemed to exceed four per cent of either the amount of insurance, if the insurance be uniform in amount, or the average amount of insurance at the beginning of each of the first ten policy years. The date of issue of a policy for the purpose of this subsection shall be the date as of which the rated age of the insured is determined; (2) the nonforfeiture net level premium shall be equal to the present value, at the date of issue of the policy, of the guaranteed benefits divided by the present value, at such date of issue, of an annuity of one per annum payable on the date of issue of the policy and on each anniversary of such policy on which a premium becomes due; (3) in the case of policies that, on a basis guaranteed in the policy, provide for unscheduled changes in benefits or premiums, or that provide an option for changes in benefits or premiums other than a change to a new policy, the adjusted premiums and present values shall initially be calculated on the assumption that future benefits and premiums do not change from those stipulated at the date of issue of the policy. At the time of any such change in the benefits or premiums the future adjusted premiums, nonforfeiture net level premiums and present values shall be recalculated on the assumption that future benefits and premiums do not change from those stipulated by the policy immediately after the change; (4) except as otherwise provided in subdivision (7) of this subsection, the recalculated future adjusted premiums for any such policy shall be the uniform percentage of the respective future premiums specified in the policy for each policy year, excluding amounts payable as extra premiums to cover impairments and special hazards, and also excluding any uniform annual contract charge or policy fee specified in the policy in a statement of the method used in calculating the cash surrender values

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and paid-up nonforfeiture benefits, that the present value, at the time of change to the newly defined benefits or premiums, of all such future adjusted premiums shall be equal to the excess of (A) the sum of: (i) The then present value of the future guaranteed benefits provided for by the policy and (ii) the additional expense allowance, if any, over (B) the then cash surrender value, if any, or present value of any paid-up nonforfeiture benefit under the policy; (5) the additional expense allowance, at the time of the change to the newly defined benefits or premiums, shall be the sum of (A) one per cent of the excess, if positive, of the average amount of insurance at the beginning of each of the first ten policy years subsequent to the change over the average amount of insurance prior to the change at the beginning of each of the first ten policy years subsequent to the time of the most recent previous change, or, if there has been no previous change, the date of issue of the policy; and (B) one hundred twenty-five per cent of the increase, if positive, in the nonforfeiture net level premium; (6) the recalculated nonforfeiture net level premium shall be equal to the amount obtained by dividing (A) by (B) where (A) equals the sum of (i) the nonforfeiture net level premium applicable prior to the change, multiplied by the present value of an annuity of one per annum payable on each anniversary of the policy on or subsequent to the date of change on which a premium would have become due had the change not occurred, and (ii) the present value of the increase in future guaranteed benefits provided for by the policy, and (B) equals the present value of an annuity of one per annum payable on each anniversary of the policy on or subsequent to the date of change on which a premium becomes due; (7) notwithstanding any other provisions of this subsection, in the case of a policy issued on a substandard basis that provides reduced graded amounts of insurance so that, in each policy year, such policy has the same tabular mortality cost as an otherwise similar policy issued on the standard basis that provides higher uniform amounts of insurance, adjusted premiums and present values for such substandard policy may be calculated as if it were issued to provide such higher uniform amounts of insurance on the standard basis; (8) all adjusted premiums and present values

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1259 referred to in this section shall be calculated: (A) (i) For all policies of 1260 ordinary insurance on the basis of the Commissioners' 1980 Standard 1261 Ordinary Mortality Table or at the election of the company, for any one 1262 or more specified plans of life insurance, on the basis of the 1263 Commissioners' 1980 Standard Ordinary Mortality Table with ten-year 1264 select mortality factors, or (ii) on or after January 1, 2005, until January 1265 1, 2009, at the election of the company for any one or more specified 1266 plans of life insurance issued on or after January 1, 2004, on the basis of 1267 the Commissioners' 2001 Standard Ordinary Mortality Table, except 1268 that with respect to such plans issued before April 1, 2005, such 1269 mortality table shall be used solely for the basis of valuation and 1270 nonforfeiture and shall not be used to increase the previously agreed 1271 required premium, [;] or (iii) for all policies issued on or after January 1272 1, 2009, and prior to the operative date of the Valuation Manual, as set 1273 forth in section 2 of this act, on the basis of the Commissioners' 2001 1274 Standard Ordinary Mortality Table, or (iv) for all policies issued on or 1275 after the operative date of the Valuation Manual, as set forth in section 1276 2 of this act, on the basis of the Commissioners' Standard Mortality 1277 Table, as defined in the Valuation Manual, to determine nonforfeiture 1278 values; (B) for all policies of industrial insurance issued (i) prior to the 1279 operative date of the Valuation Manual, as set forth in section 2 of this 1280 act, on the basis of the Commissioners' 1961 Standard Industrial 1281 Mortality Table, or (ii) on or after the operative date of the Valuation 1282 Manual, as set forth in section 2 of this act, on the basis of the 1283 Commissioners' Standard Mortality Table, as defined in the Valuation 1284 Manual, to determine nonforfeiture values. As used in this subdivision and subdivision (9) of this subsection, "Valuation Manual" has the 1285 1286 same meaning as provided in subsection (a) of section 38a-78, as 1287 amended by this act; (C) for all policies issued in a particular calendar 1288 year, on the basis of a rate of interest not exceeding the nonforfeiture 1289 interest rate as defined in this subsection, for policies issued in that 1290 calendar year, provided, that: (i) At the option of the company, 1291 calculations for all policies issued in a particular calendar year may be 1292 made on the basis of a rate of interest not exceeding the nonforfeiture 1293 interest rate, as defined in this subsection, for policies issued in the

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immediately preceding calendar year; (ii) under any paid-up nonforfeiture benefit, including any paid-up dividend additions, any cash surrender value available, whether or not required by subsection (a) of this section, shall be calculated on the basis of the mortality table and rate of interest used in determining the amount of such paid-up nonforfeiture benefit and paid-up dividend additions, if any; (iii) a company may calculate the amount of any guaranteed paid-up nonforfeiture benefit including any paid-up additions under the policy on the basis of an interest rate no lower than that specified in the policy for calculating cash surrender values; (iv) in calculating the present value of any paid-up term insurance with accompanying pure endowment, if any, offered as a nonforfeiture benefit, the rates of mortality assumed may be not more than those shown in the Commissioners' 1980 Extended Term Insurance Table for policies of ordinary insurance and not more than the Commissioners' 1961 Industrial Extended Term Insurance Table for policies of industrial insurance; (v) for insurance issued on a substandard basis, the calculation of any such adjusted premiums and present values may be based on appropriate modifications of the aforementioned tables; (vi) any ordinary mortality tables, adopted after 1980 by the National Association of Insurance Commissioners that are approved by regulations adopted by the commissioner, in accordance with the provisions of chapter 54, for use in determining the minimum nonforfeiture standard may be substituted for the Commissioners' 1980 Standard Ordinary Mortality Table with or without ten-year select mortality factors or the Commissioners' 1980 Extended Term Insurance Table; (vii) any industrial mortality tables, adopted after 1980 by the National Association of Insurance Commissioners that are approved by regulations adopted by the commissioner, in accordance with the provisions of chapter 54, for use in determining the minimum nonforfeiture standard may be substituted for the Commissioners' 1961 Standard Industrial Mortality Table or the Commissioners' 1961 Industrial Extended Term Insurance Table; (9) the nonforfeiture interest rate per annum for any policy issued in a particular calendar year shall be, (i) for policies issued prior to the operative date of the

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Valuation Manual, as set forth in section 2 of this act, equal to one hundred twenty-five per cent of the calendar year statutory valuation interest rate for such policy as defined in the standard valuation law, rounded to the nearest one quarter of one per cent, except that for policies issued on or after January 1, 2016, such interest rate shall not be less than four per cent if the Valuation Manual is not operative as of said date, and (ii) for policies issued on or after the operative date of the Valuation Manual, as set forth in section 2 of this act, as defined in the Valuation Manual; (10) notwithstanding any provision of the general statutes, any refiling of nonforfeiture values or their methods of computation for any previously approved policy form that involves only a change in the interest rate or mortality table used to compute nonforfeiture values shall not require refiling of any other provisions of such policy form; (11) on or after October 1, 1981, but prior to January 1, 1989, any company may file with the commissioner a written notice of its election to comply with the provisions of this subsection on or after a specified date and the provisions of this subsection shall apply to such company on or after such specified date, except that on or after January 1, 2005, but prior to January 1, 2009, any company may file with the commissioner a written notice of its election to comply with the provisions of this subsection on or after a specified date with respect to the Commissioners' 2001 Standard Ordinary Mortality Table and the provisions of this subsection shall apply to such company. The provisions of this subsection shall apply to policies issued by any company on or after January 1, 1989, except that the provisions of this subsection with respect to the Commissioners' 2001 Standard Ordinary Mortality Table shall apply to policies issued by any company on or after January 1, 2009, unless otherwise specified.

Sec. 4. Section 38a-79a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

Sections 38a-77, [and] 38a-78, as amended by this act, and section 2 of this act shall be known as the "Standard Valuation Law".

Sec. 5. Section 38a-433 of the general statutes is amended by adding subsection (f) as follows (*Effective from passage*):

(NEW) (f) This section shall apply to policies issued by a company before the date of its election to comply with section 38-130e of the general statutes, revision of 1958, revised to 1981, or January 1, 1981, whichever occurred first.

This act shall take effect as follows and shall amend the following sections:		
sections.		
Section 1	from passage	38a-78
Sec. 2	from passage	New section
Sec. 3	from passage	38a-439(e)
Sec. 4	from passage	38a-79a
Sec. 5	from passage	38a-433

INS Joint Favorable

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The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact: None

Municipal Impact: None

Explanation

The bill makes changes to the manner in which insurers' required reserves are established. As the bill addresses the operations of private insurers, there is no fiscal impact.

The Out Years

State Impact: None

Municipal Impact: None

OLR Bill Analysis SB 185

AN ACT CONCERNING CHANGES TO THE STANDARD VALUATION AND NONFORFEITURE LAWS, AND THE USE OF THE NATIONAL ASSOCIATION OF INSURANCE COMMISSIONERS' VALUATION MANUAL.

SUMMARY:

This bill modifies and expands, in two stages, the scope of the laws governing reserve requirements for insurance companies. Under current law, the insurance commissioner must annually value, or caused to be valued, the reserves of life insurance companies. The bill expands (1) current requirements for an actuary's opinion and memorandum on the sufficiency of the reserves, (2) confidentiality provisions regarding information submitted under these requirements, and (3) the commissioner's powers in using this information.

These provisions run until the National Association of Insurance Commissioners' (NAIC) Valuation Manual goes into effect in Connecticut. At that point, they are superseded by similar provisions that apply to a broader range of insurers. The bill specifies (1) the issues the manual must address and (2) when the manual and its changes go into effect in Connecticut.

Once the manual goes into effect in Connecticut, the bill requires each company issuing life, accident, and health insurance, and deposit-type contracts (those that do not account for the risks of death or sickness) to establish reserves using a "principle-based valuation" (see below) for policies or contracts as the manual requires. The bill specifies the requirements for this valuation approach and sets valuation standards if the manual does not require companies to use this approach. It requires the commissioner to value, or cause to be valued, the reserves for all outstanding contracts in these lines for all

companies that write such contracts in Connecticut or have the authority to do so.

The bill makes minor and technical changes in the statutory minimum standards for valuing the reserves of life insurance plans until the manual goes into effect in Connecticut. Thereafter, if the manual requires using principle-based valuation for the reserves of life, accident and health, or deposit-type contracts, a company that writes such contracts in Connecticut or has the authority to do so must use this valuation approach for such contracts.

The bill extends requirements for an actuary's opinion and memorandum on the sufficiency of the reserves to the contracts the bill covers. It broadens, once the manual goes into effect, the types of information considered confidential.

The provisions that apply once the manual goes into effect govern polices and contracts issued on or after the manual's effective date. Several of these provisions do not apply to a fraternal benefit society, unless it chooses to use the valuation standards that apply to other types of insurers.

The bill makes related minor, conforming, and technical changes (§§ 3, 4, & 5).

EFFECTIVE DATE: Upon passage

MODIFICATIONS OF RESERVE REQUIREMENTS FOR LIFE INSURANCE COMPANIES

§ 1(a)(1) — Commissioner's Duties and Powers

By law, the insurance commissioner must annually value, or cause to be valued, the reserves for all outstanding life insurance policies and annuity and pure endowment contracts of life insurance companies doing business in Connecticut. For alien (non-U.S.) companies, the valuation is limited to the company's U.S. business.

The bill eliminates the commissioner's power to certify the amount of the reserves, specify the mortality table or tables, rate or rates of

interest, and methods used in calculating them.

The bill expands the commissioner's authority to accept a valuation made by or caused to be made by the insurance regulatory official of another state or country. It does so by eliminating the requirement that the other jurisdiction grant reciprocity in valuations made by the commissioner.

§ 1(b)(2-4) — Actuary's Opinion and Memorandum

By law, each life insurance company doing business in Connecticut must annually submit a qualified actuary's opinion and a supporting memorandum as to whether the reserves and related actuarial items held to support its policies and contracts meet statutory requirements. Under the bill, the actuary must be a member in good standing of the American Academy of Actuaries and meet the requirements in the department's regulations. The bill provides that, if other provisions of insurance law conflict with the requirements of the bill or current law, the other provisions govern.

By law, the commissioner can engage an actuary, at the company's expense, if the memorandum is not prepared or is deficient. The bill specifies that the commissioner can do so either by employing or contracting with this actuary.

The bill specifically requires the commissioner to adopt regulations to specify:

- 1. the standards for the supporting memorandum, and
- 2. how long the company has to provide a memorandum after the commissioner requests one.

§ 1(b)(8), 1(c) — Confidentiality

The bill broadens the confidentiality provisions to expand the material that cannot be disclosed and the types of protection that apply to confidential material.

Under current law, the commissioner must keep confidential any

memorandum in support of the opinion and any other material the company provides him. This material may not be made public and is not subject to subpoena, other than to defend an action seeking damages by reason of any act required by law.

But the commissioner may release the material:

- 1. with the company's written consent or
- 2. if the American Academy of Actuaries requests it for disciplinary proceedings and establishes procedures satisfactory to the commissioner to preserve its confidentiality.

In addition, once the company refers to any part of the memorandum in its marketing or releases the information to the news media, or the information is referred to before a governmental agency other than a state insurance department, the entire memorandum is no longer confidential.

The bill makes all information in the department's possession or control relating to the memorandum, rather than just the memorandum itself, (1) confidential and privileged, (2) exempt from disclosure under the Freedom of Information Act, (3) not subject to subpoena, except to defend an action for damages by the actuary, and (4) not subject to discovery or admissible in evidence in any civil action in this state. It bars the commissioner or anyone who receives the information relating to the memorandum while acting under his authority from being permitted or required to testify in any civil action concerning it.

§ 1(c)(1)) — Commissioner's Powers

The bill allows the commissioner to use information in or related to the memorandum to further any regulatory or legal action brought as part of his official duties. It allows the commissioner to:

1. share information, including information deemed confidential and privileged, with (a) other state, federal and international

regulatory officials, (b) NAIC, its affiliates, and subsidiaries, and (c) state, federal and international law enforcement officials, provided the recipient agrees in writing to maintain its confidentiality and privileged status;

- 2. receive information, including confidential and privileged information, from (a) NAIC, its affiliates, or subsidiaries and (b) regulatory and law enforcement officials of other jurisdictions; and
- 3. enter into written agreements governing the sharing and use of the information consistent with these provisions.

The commissioner must maintain the confidentiality and privileged status of any information he receives when notified, or with the understanding, that it is confidential and privileged under the laws of the source jurisdiction. No waiver of any applicable privilege or claims occurs as a result of disclosure to the commissioner or sharing authorized under the bill.

§ 2 —VALUATION MANUAL

The bill requires health, accident, and life insurers and those that write or have authority to write deposit-type contracts to use the NAIC Valuation Manual for determining the value of their reserves once specified triggering events occur.

§ 2(b)(2) — Issues Addressed in the Manual

The bill requires the manual to specify:

1. the policies or contracts it covers and the minimum valuation standards for them, including that, for annuity contracts, the commissioners' annuity reserve valuation method must be standard, and for other life insurance contracts, the commissioner's reserve valuation method must be the standard. The manual must specify minimum reserves for all other affected policies or contracts;

2. the policies or contracts or types of policies or contracts that must establish reserves using a principle-based valuation (see below) and the minimum valuation standards consistent with these requirements;

- 3. for policies or contracts subject to principle-based valuation, (a) the requirements for formatting reports submitted to the commissioner, including the information required to determine if the valuation is appropriate and complies with the bill, (b) the assumptions prescribed for risks beyond the company's significant control or influence, and (c) the procedures for the corporate governance and oversight of the actuarial function and a process for appropriate waiver or modification of these procedures;
- 4. for policies or contracts not subject to principle-based valuation, the minimum valuation standard must (a) be consistent with the standard in effect before the manual goes into effect, or (b) develop reserves that quantify the benefits, guarantees, and funding associated with the policies or contracts and their risks, at a level of conservatism reflecting conditions that include unfavorable events that have a reasonable probability of occurring;
- 5. other requirements, at least including reserve methods, models for measuring risk, generating economic scenarios, assumptions, margins, use of company experience, risk measurement, disclosures, certifications, reports, actuarial opinions and memoranda, transition rules, and internal controls; and
- 6. the data companies must submit, its form, who gets the data, and other information that may be required, including data analyses and reporting of it.
- If (1) there is no specific valuation requirement or (2) the commissioner believes that a specific requirement in the manual does not comply with the bill, he must direct a company to comply with the

minimum valuation standards prescribed by department regulations.

Under the bill, "principle-based valuation" uses one or more assumptions or methods determined by a company to value reserves. This valuation must, among other things, quantify the benefits, guarantees, and funding associated with the policies and contracts and their risks. It also must incorporate assumptions, risk analysis methods, financial models, and management techniques that are consistent with those used within the company's overall risk assessment process while recognizing potential differences in financial reporting structures and any prescribed assumptions or methods.

§ 2(b)(2) — EFFECTIVE DATE OF THE MANUAL Initial Adoption of the Manual

Under the bill, the manual goes into effect January 1 of the first calendar year following the first July 1 when all of the following have occurred:

- 1. NAIC, by an affirmative vote of at least 42 of its members or three-quarters of the members voting, whichever is greater, has adopted the manual;
- 2. the Standard Valuation Law, as amended by NAIC in 2009, or legislation including substantially similar terms and provisions, has been enacted by states representing more than 75% of the direct written premiums as reported in the following types of annual statements submitted to NAIC for 2008: life insurance, accident and health insurance, health insurance, and fraternal benefit societies; and
- 3. at least 42 of the 50 states, the District of Columbia, the U.S. Virgin Islands, Puerto Rico, American Samoa, and Guam have enacted the law, as amended by NAIC in 2009, or legislation including substantially similar terms and provisions.

After all of these events occur, the insurance commissioner must certify it and notify affected companies of the certification and the

effective date of the operation of the manual.

Changes to the Manual

Under the bill, unless a later effective date is specified, a change to the manual applies on January 1 of the first calendar year after:

- 1. NAIC adopts the change by an affirmative vote of at least threequarters of its members voting but not less than a majority of its total membership and
- 2. the change has been adopted by NAIC members representing jurisdictions totaling more than 75% of the direct written premiums for life insurance, accident and health insurance, health insurance, or fraternal benefit society annual statements, as reported in the most recent statement submitted to NAIC.

After both have occurred, the commissioner must certify it and notify companies of the certification, the change to the manual, and the change's effective date.

§ 1(m) — ESTABLISHING RESERVES

Once the manual goes into effect, the bill requires each company issuing life insurance, accident and health, and deposit-type contracts to establish reserves using a principle-based valuation for policies or contracts as required by the manual. But the requirement does not apply to fraternal benefit societies, unless they choose to use the valuation standards that apply to other types of insurers.

The valuation must:

- quantify the benefits, guarantees, and funding associated with the policies or contracts and their risks, at a level of conservatism reflecting conditions that include unfavorable events that have a reasonable probability of occurring during the lifetime of the policies or contracts;
- 2. incorporate assumptions, risk analysis methods, financial models, and management techniques generally consistent with

those the company uses in its overall risk assessment process;

3. incorporate assumptions prescribed in the manual, or if an assumption is not prescribed in the manual, make the assumption using the company's available experience, to the extent it is relevant and statistically credible, or assumptions established using other relevant and statistically credible experience when its own experience data is not available; and

4. provide margins for uncertainty including adverse deviation and estimation error, so that the greater the uncertainty, the larger the margin and resulting reserves.

For policies or contracts with significant "tail risk" (unlikely, but potentially very expensive risks), the valuation must reflect appropriately adverse conditions to quantify the tail risk.

Governance and Internal Controls

A company using principle-based valuation for one or more policies or contracts must:

- 1. establish a procedure for corporate governance and oversight of the actuarial valuation function consistent with those described in the manual;
- 2. annually certify to the commissioner and the company's board of directors the effectiveness of the internal controls with respect to the principle-based valuation; and
- 3. develop and file with the commissioner, upon request, a principle-based valuation report that complies with standards prescribed in the manual.

The controls must be designed to ensure that:

1. all material risks inherent in the liabilities and associated assets subject to the valuation are included in the valuation, and

2. the valuations made are according to the manual.

The certification must be based on the internal controls in place as of the end of the preceding calendar year.

The company must also submit mortality, morbidity, policyholder behavior or expense experience, and other data in accordance with the manual's requirements. Under the bill, "policyholder behavior" is any action a policyholder, contract holder, certificate holder, or other person who may elect options may take under a policy or contract. Policyholder behavior includes such things as withdrawals, premium payments, and benefit elections prescribed by the policy or contract. But it does not include deaths or illnesses that result in benefits (e.g., a life insurance policyholder dying and his beneficiaries being paid).

§ 2(c) — VALUATION OF RESERVES

The bill requires the commissioner to annually value the reserves for all outstanding life insurance, accident and health, and deposit-type contracts of every company. For out-of- state companies, he may accept a valuation made by the insurance regulatory official of another jurisdiction if it complies with the bill's standards. This requirement does not apply with regard to a fraternal benefit society, unless it chooses to use the valuation standards that apply to other types of insurers.

§ 1(b) — Actuary's Opinion

Under the bill, every company with outstanding contracts in Connecticut must annually submit the opinion of an actuary as to whether the reserves and related actuarial items held in support of the policies and contracts:

- 1. are computed appropriately,
- 2. are based on assumptions that satisfy contractual provisions,
- 3. are consistent with prior reported amounts, and
- 4. comply with applicable state laws.

In addition to the qualifications required under current law, the bill requires the actuary to be appointed in accordance with the manual.

Unless exempted by the manual, the same actuary must give an opinion as to whether the reserves and related actuarial items adequately provide for the company's obligations under the policies and contracts, including the benefits under and expenses associated with them.

The actuary must prepare a memorandum that supports the opinion and give it to the company. If (1) a company fails to provide a memorandum at the commissioner's request within the time period specified in the manual or (2) the commissioner determines that the memorandum fails to meet the manual's standards or is unacceptable, he may engage another actuary, at the company's expense, to review the opinion and its basis and prepare the memorandum.

Each opinion must:

- 1. be submitted to the commissioner with the annual statement reflecting the valuation of the reserves for each year ending on or after December 31 of the year the manual goes into effect;
- 2. apply to all of the affected policies and contracts and any other actuarial liabilities the manual specifies; and
- 3. be based on standards adopted periodically by the Actuarial Standards Board or its successor and any additional standards prescribed in the manual.

The commissioner may hire or contract with a qualified actuary, at a company's expense, to (1) perform an actuarial examination of the company and (2) provide an opinion on the appropriateness of any reserve assumption or method the company used or to review and provide an opinion on the company's compliance with any of the bill's requirements. The bill allows the commissioner to rely on the opinion, regarding these requirements, of a qualified actuary engaged by the insurance regulatory official of another U.S. jurisdiction..

The commissioner may require a company to change any assumption or method that he deems necessary to comply with the requirements of the bill or the manual, and the company must adjust its reserves as required by the commissioner.

§ 2(g) — CONFIDENTIALITY

Once the manual goes into effect, the bill broadens the types of information considered confidential. At that point, the following information is considered confidential:

- 1. the memorandum supporting an actuary's opinion and related documents;
- 2. all reports, documents, materials and other information a company develops in support of or in connection with the annual certification of the effectiveness of its internal controls;
- 3. any valuation report developed under the bill; and
- 4. all submitted information regarding mortality, morbidity, policyholder behavior or expense experience, and any related information that includes any potentially company-identifying or personally identifiable information obtained by or provided to the commissioner.

The bill also treats as confidential all documents, materials, and other information and their copies created, produced, or obtained by or disclosed to the commissioner or any other person in the course of an examination conducted under the bill or in connection with the memorandum, certification, report, or information submitted concerning policyholder behavior or expense experience.

Under the bill, a company's confidential information is generally subject to same confidentiality protections that apply to submissions by life insurance companies under current law, as modified by the bill (see above).

§ 2(g)(3) — Commissioner's Powers

To help him perform his duties, the commissioner may share confidential information:

1. with other state, federal, and international regulatory agencies and NAIC, its affiliates, and its subsidiaries and

2. concerning the supporting memorandum or principle-based valuation report, with (a) the Actuarial Board for Counseling and Discipline or its successor upon its request when it needs the information for professional disciplinary proceedings, and (b) state, federal, and international law enforcement officials.

The recipient must agree, in writing, and have the legal authority to agree, to maintain the information's confidentiality and privileged status in the same way and to the same extent as required for the commissioner.

The bill allows the commissioner to receive documents, materials, data, and other information, including those that are confidential and privileged, from the same entities with which he can share such information. He must maintain the confidentiality of any documents, materials, data or other information received with notice or the understanding that they are confidential and privileged under the laws of the jurisdiction that is their source.

The bill allows the commissioner to enter into written agreements governing the sharing and use of documents, materials, data and other information, if they are consistent with its provisions.

Insurance and Real Estate Committee

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Joint Favorable
Yea 18 Nay 1 (03/20/2014)
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